## MAKING MYANMAR THE NEXT ASIAN TIGER

Webinar on innovation and the STI system Geert van der Veen, Jeroen van der Zalm, Erik Arnold, 2020





### Innovation promotes economic growth: limited quantitative evidence, strong qualitative evidence



Source: Richard Jones, 2013

## **Innovation definition**

### Innovation

## application of technologies or practices that are new to a given society

## **Innovation (1)**

- Application: having an idea is not innovation
- Technologies and practices
- Not necessarily new to the world
- Innovation is not necessarily science based

You don't need much fundamental research to do catch-up – that all changes when you get to the technology frontier

China: GERD. Basic share constant at 5% (RMB billions)



## Innovation (2)

- Incremental vs Radical
- Hightech vs Low-tech
- Entrepreneurs vs Researchers

To understand role of government in research-based innovation we need to drop the linear, new-knowledge-based idea of innovation



# Linear innovation models have been rejected in favour of more complex, systemic ones



#### Source: Roy Rothwell

# The complexity of innovation drives us to think in terms of National Innovation Systems



Source: Erik Arnold & Stefan Kuhlmann, 2000

# The NIS perspective has important implications

- Knowledge, learning and institutions are key
- Institutions and their environments are inter-dependent they co-evolve, so institutions are always context dependent
- In many cases, the relevant unit of analysis is not the individual but networks, clusters and institutions
- Governance and other mechanisms that create systemic cohesion are important
- Key systems issues are balance and the policy mix we use to achieve it
- But we cannot deal in static optima we have to understand how to deal with system dynamics, eg in relation to development

# Three generations of 'failure' justifications for intervention

Market failure - often about basic research

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Indivisibility Inappropriability

Uncertainty

Systems failure - mostly about inadequate performance

- Capability
- Institutional
- Network (including lock-in failures)
- Framework

Transition failure - mostly about inadequate performance

- Directionality
- Demand articulation
- Policy coordination
- Reflexivity

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Smith, Arnold, many others ...

Weber & Rohracher, 2012

Nelson, 1959, Arrow, 1962

# Three generations of innovation system governance – sedimentary layers in institutions and policy

- Post-WW2 'blind delegation' to the scientific community based on the linear model
  - Disconnection of research from innovation
- 'Science policy' and eventually 'innovation systems'. Innovation policy as industry policy
  - Requires a holistic approach with growing focus on coordination across ministries and sectors and on institutional performance
- Societal challenges' whose resolution requires various degrees of transition between socio-technical systems
  - Engagement of more stakeholders (many from outside the innovation policy sphere) to create consensus about directions of travel and enable implementation

## Gardening parallel (WB, 2008)

Watering (finance, support to innovators)

Removing the weeds (deregulation, competition)

Nurturing the soil (research, information) Preparing the ground (education)

## Functions needed for successful innovation

- 1. Entrepreneurial activities
- 2. Knowledge development
- 3. Knowledge diffusion through networks, including policy networks
- 4. Guidance of the search ('directionality')
- 5. Market formation
- 6. Resources mobilisation
- 7. Creation of legitimacy/counteracting resistance to change

(Hekkert et al, 2007)